Environmental Justice Program Goals and Key Challenges



Claire Woods, Director of Environmental Justice Policies and Programs Environmental Justice Advisory Board January 11, 2022



Session Agenda

- ✓ Environmental Justice Program Pillars and Examples
- ✓ Environmental Justice Program: Current Efforts and Future Goals
- ✓ Key Challenges
 - Addressing Residents' Health-Related Concerns
 - Contracting Locally
 - Achieving Community Redevelopment Goals, with Finite Trust Funds
 - Navigating Divergent Community and Stakeholder Views



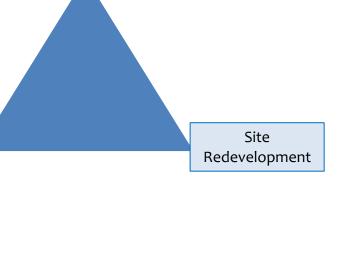
Environmental Justice Program Pillars

- ✓ Multistate Trust strives to engage community members, clean up legacy contamination, and facilitate reuse with transparency, to support environmental cleanup and economic growth
- ✓ Our environmental justice goals:
 - Share information with and seek input from community members
 - Fulfill vendor and contracting needs by contracting locally, where possible
 - Support community's vision for safe Site redevelopment, where possible



Local

Contracting



Community Engagement

Example – Community Engagement in Bossier City

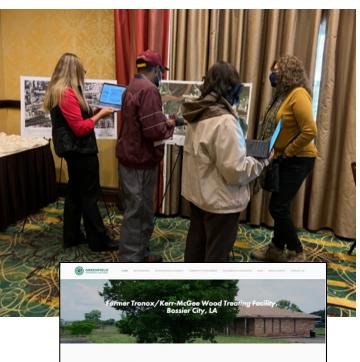
Efforts in 2021

- Three community meetings
- Flyers, factsheets, FAQs, doorhangers, newspaper advertisements
- Community redevelopment survey
- New website for Bossier City site
- Outreach to churches, local leaders, officials
- Support from and coordination with Bossier City/Parrish NAACP

Goals in 2022

- Support residents through six-month cleanup
- Increase attendance at community meetings (through advertising, accessible locations, food)
- Hold quarterly community meetings and drop-in sessions (upcoming on Jan. 25 & 27)
- Hold two redevelopment planning workshops and two redevelopment-focused community meetings







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Multiste: Trust is currently performing environmental investigations, cleanup and other les to address legacy contamination at and around the s32-acre Ste. The Multistate Trust is exponsible for facilitating the future sale or transfer of the Ste for safe, beneficial reuse.

Multistate Trust is a private, independent environmental response trust created as part of a knyptcy settlement and dedicated to:

Postecting human health and the environment
Facilitating the safe, beneficial, community supported reuse of the Site
Providing opportunities for meaningful community involvement

eenfect Environmental Trust Group, Inc. (Directifield) is the sole member of Greenfeld vicemental Multistate Trust (the Multistate Trustee). Vicit **www.greenfeldervicesmental.com**.

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Example – Local Contracting in Columbus

- ✓ 2014: Hired J5 GBL—local, people of color-owned contractor—to rehabilitate site office to Community Resource Building (no prior hazardous waste experience) and with EPA support, hired J5 as Owners' Representative for 14th Ave ditch work
- ✓ 2015: EPA Super JTI and J5 trained under- and unemployed local contractors and residents (identified by local pastors and Memphistown Community Action Group)
- ✓ 2015 and 2016: Transitioned site O&M to HAZWOPPER-trained J5 personnel
- ✓ 2016: Awarded \$3.1M contract for 7^{th} Ave ditch work to J5 GBL
- ✓ 2018--2019: Awarded \$19.6M contract for Pine Yard Removal Action (OU1) to J5 GBL
- ✓ 2020: Awarded \$5.1M contract for Moss Street ditch work to J5 GBL
- ✓ 2021: Awarded \$2.4M contract for OU2—Private Property (residential and other) Removal Action (OU2 ROD) to J5 GBL



Example – Local Contracting in Columbus







7th Ave Ditch Removal Action (2016)

- Columbus residents trained—20
- Columbus residents employed—16
- Local Contractors—6

OU-1 Pine Yard Removal Action (2018-2019)

- Columbus residents trained—94
- Columbus residents employed—65
- Local Contractors—10

Moss-Waterworks Ditch (2020-2021)

- Columbus residents employed—19
- Columbus-based prime contractor (J5 GBL)
- Columbus-based subcontractors—4

OU-1 Pine Yard Grading (2021)

- Columbus residents employed—9
- Columbus-based prime contractor (J5 GBL)
- Columbus-based subcontractor—1

OU-2 Removal Action (2021)

- Columbus residents employed—15
- Columbus-based prime contractor (J5 GBL)
- Columbus-based subcontractor —1

Example - Local Contracting Benefits

For communities:

- ✓ Provides training, creates short-term employment and transferable, marketable skills, builds local capacity
- ✓ Invests in local economy, including direct local capacity (contractors) and tertiary local capacity (e.g., local equipment suppliers/vendors)
- Cultivates goodwill and community inclusion, which promotes community engagement and vests ownership over and investment in potential changes created by remediation and redevelopment

For the Multistate Trust:

- ✓ Creates potential cost savings by reduced travel/temporary living costs
- ✓ Builds relationships that support community engagement and reduce costs (e.g., staff meetings and local offices, support coordinating events, etc.)
- ✓ Can expedite response time for emergencies (e.g., floods, tornados, hurricanes, etc.) and community concerns (e.g., noise, dust, odors, etc.)
- ✓ Cultivates/strengthens local partnerships that can be invaluable (e.g., easements v. access agreements)

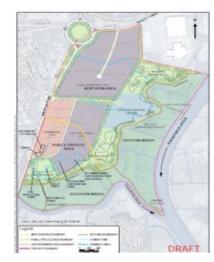


Example – Redevelopment Planning in Navassa

- ✓ Redevelopment Planning Initiative created to understand the Town and community's vision for future uses, included the following elements:
 - A **Redevelopment Working Group** included residents, elected officials, and community leaders.
 - A **Community Survey** sought ideas for the future uses and reached 1,100 local addresses.
 - Two **Community Visioning Workshops** produced 15 reuse scenarios. Scenarios were consolidated into four Redevelopment Concepts and shared with the Town Council and public.
 - **Redevelopment Concepts Open House** highlighted Redevelopment Concepts, incorporating reuse goals (jobs, taxes, cultural heritage, recreation space, commercial/light industrial)









Example – Redevelopment Planning in Navassa

Reuse Advisory Council

- ✓ Reuse Advisory Council is to be made up of six individuals:
 - Two Navassa residents
 - Two Town officials
 - Two community stakeholders
- ✓ Reuse Advisory Council responsibilities are to include:
 - Recommend updates to four Redevelopment Concepts developed during Redevelopment Planning Initiative
 - Provide input on development plans, after those plans are received from potential purchasers
- Community members will have the opportunity to review and comment on Reuse Advisory Council recommendations and input, as well as viable development plans received, at public meetings
- Reuse Advisory Council will meet either virtually or in person through 2022 and potentially beyond



Environmental Justice Program – Current Efforts

- Efforts to support sites within the Environmental Justice Program:
 - **Columbus, MS** Continue to foster relationships with community members, support community engagement efforts and Community Action Group, reengage community in redevelopment planning
 - **Navassa, NC** Build on existing programs and develop and implement new programs that support the Navassa community's priorities, including local contracting, Moze Center land donation, and property sale/redevelopment
 - **Bossier City, LA** Initiate community engagement efforts, develop relationships with community members and local representatives, support residents through six-month remediation process, begin exploring reuse priorities/feasibility
- Trust-wide efforts Charter Environmental Justice Advisory Board, hold first quarterly meeting, support Board through first year of operation



Environmental Justice Program – Future Goals

- ✓ Prepare Site-specific environmental justice strategies to guide work at each Site within the program
- ✓ Gather tools, resources, and trainings for staff interested in learning more about environmental justice, including guidance on terminology (e.g., transition away from term "minority")
- ✓ Develop recommendations for staff working on Sites that are not within the Environmental Justice Program, but where environmental justice or equity issues may arise
- ✓ Develop guidance to support technical staff's use of environmental justice tools, including EPA's EJ Screen and similar state-based tools
- ✓ Support the Environmental Justice Advisory Board and implement Board's recommendations



- \checkmark Creosote is a mixture of hundreds of chemicals historically used to treat and preserve wood
- \checkmark Exposure can occur when working or living near a wood treating facility (creosote often found on-Site, and related chemicals, like PAHs, often found in nearby neighborhoods)
- \checkmark Exposure pathways include contact (touch), inhalation (breathe), ingestion (eat/drink)



- How often is there contact with contamination?
- How much contamination is present?
- Exposure to creosote is linked lung and respiratory injury, severe skin irritation, eye damage, kidney and liver damage, cancers and other serious illnesses





Creosote Health Effects

What is ATSDR

Atsdr

Environmental Heal

Overview

the type of creosote normally used in wood preserving processes What creosote is

- Creosote is a mixture of hundreds of chemicals. A mixture is substa like water and salt, staving together by physical forces. The major chemicals in coal tar creosote are polycyclic aromatic hydrocarbons (PAHs
- Creosote is a thick and oily liquid. It is easily set on fire. Its color is usual
- Creasate is the most common product utilized
- Creosote is also a pesticide. A pesticide is a substance that kills pest People need to be trained and certified to use creosote to preserve wood
- and as a nesticide How creosote enters the environment

- ✓ Between 1999 and 2001, Kerr-McGee was named in ~22 lawsuits seeking compensation for health conditions and property damage caused by exposure
- ✓ By Tronox bankruptcy proceedings, over 24,000 class action claims filed, of which 15,000 were at settled at a cost of \$72 million
 - Columbus, Mississippi
 - \$50M settlement reached on behalf of ±4,400 to ±6,000 residents
 - Settlement precluded future legal action and anecdotal reports were of very small payments to individuals (reports of \$400 to \$1,000 each)
 - Many affected residents did not receive settlement payments
 - Bossier City, Louisiana
 - Certain residents' claims were settled (amount uncertain)
 - Court dismissed remaining claims, in part, based on Plaintiffs' requests for extension needed for the presentation of expert evidence
 - Continued confusion due to class action litigation over the nearby Lincoln Creosote Site (~\$30 million settlement)



- ✓ Tronox Tort Trust (Tort Trust) established with \$25 million in 2011 as part of the Tronox bankruptcy, to pay health and medical-related expenses
- ✓ Tort Trust received additional \$600 million in 2015, after Anadarko settlement
- ✓ Generally, residents feel Tort Trust has not been managed for the benefit of the affected communities:
 - People not well represented in original claims process
 - Payouts to date viewed as extremely unfair, little funding remains, and certain claims remain outstanding
 - Information about the Tort Trust is not satisfactory or accessible
- ✓ Community frustration colors perspectives about Multistate Trust:
 - Confusion remains about segregation of funds between Trusts
 - Issues about Tort Trust can dominate community meetings



- ✓ Multistate Trust has requested involvement and communication from the Tort Trust, including:
 - Fact sheets/newsletters
 - Attendance at Town Hall meetings
 - Participation in small group meetings with stakeholders
- ✓ Tort Trust claims website and hotline are sufficient
- ✓ Tort Trust has been unwilling to work with Multistate Trust to jointly respond to communities' concerns



Greenfield Environmental Multistate Trust LLC Trustee of the Multistate Environmental Response Trust

The Multistate Trust Cannot Pay Personal Injury or Property Claims

The Multistate Environmental Response Trust (Multistate Trust) was created to clean up Kerr-McGee contamination in soil and groundwater. Multistate Trust funds can be used **only** to clean up contamination, manage the former Kerr-McGee property, and prepare for safe, beneficial Site reuse. The Multistate Trust cannot pay personal claims – such as health/medical claims or property damage claims – related to Kerr-McGee contaminants.

Questions About Personal Injury or Property Claims

Anyone with questions about personal injury (health or medical) claims or property damage claims should contact the Tronox Tort Claims Trust at (800) 753-2480 or <u>tronoxtorttrust@epiqglobal.com</u>. Visit the website at www.tronoxtorttrust.com.

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Challenge – Contracting Locally

- ✓ Agency support is critical because of potential cost and schedule impacts (balance with fiduciary duties)
- ✓ Robust search for potentially qualified contractors
- ✓ Substantial training needed to ensure contractors are qualified and can meet health and safety standards:
 - Coordinate training opportunities
 - Provide on-the-job training by hiring Owners' Rep
- ✓ Business and risk management practices to balance Trust requirements with local contractor success:
 - Unique financial practices (invoice processing that recognizes cash flow limits)
 - Ensuring adequate insurance (flexibility in coverage terms or direct pay insurance premium)
 - Meeting surety/bonding requirements
- ✓ Negotiating a direct contract with prime contractor
- Local prime contractor must be willing to take risk of hiring residents and local subcontractors







Challenge – Redevelopment with Limited Funds



Navassa

- Through RPI, pursuing land donation for nature park and cultural heritage site, commercial/light industrial, and potential mixed use
- Portion of property never contaminated, thus cleanup not required to achieve unrestricted or residential use
- Unrestricted use will allow for nature park and potential mixed-use development, without significant environmental remediation

Bossier City

- Prioritize cleanup of nearby residential areas, to minimize potential for exposure
- Remaining Trust funds will be used to achieve on-Site cleanup
- Reuse options will be based on extent of cleanup that can be achieved with remaining funds, which could limit future redevelopment options





Challenge – Navigating Divergent Views

- Managing perspectives on gentrification and potential community change:
 - Residential vs. commercial re-development
 - Tourism opportunities and pitfalls
- Opposing views on how to focus community meetings:
 - Tronox Tort Trust/medical claims
 - Remediation
 - Redevelopment
- ✓ Navigating relationships between those with opposing political affiliations or views
- ✓ Identifying appropriate community meeting locations (churches, schools, hotels) and vendor choices

Slimantics: Samuel stubbornly insists on barking up the wrong tree

C cdispatch.com/opinions/2021-12-02/slimantics-samuel-stubbornly-insists-on-barking-up-the-wrong-tree/ Slim Smith December 2, 2021

For the past four years, representatives from the Greenfield Multistate Trust have held meetings in Columbus to provide information on the clean-up efforts at the old Kerr-McGee site in Columbus.



I suspect the officials leave those meetings frustrated. It was the same story Tuesday during a pair of virtual town meetings.

Try as they might, they are struggling to get their message out, mainly because of folks like Columbus pastor James Samuel, who routinely black these informational meetings to yent their fears

routinely hijack these informational meetings to vent their fears, anger and frustration over something that is entirely irrelevant to the topic at hand.

In 2014, the Environmental Protection Agency settled its landmark suit against the company that owned the Kerr-McGee properties, providing \$5.15 billion to settle two major types of claims at some 2.10 to îmmer Kerr-McGee sites. Of that total, \$4.475 billion was designated to address environmental damage and another \$607 million was set aside for people with personal injury/property damage who are referred to as "not beneficiaries".

Two trusts were created to handle these claims — the Multistate Trust for environmental matters and the Tronox Tort Trust, which covers personal injury and private property claims.

Two things are certain to hannen at these Columbus meetings



Mr. Smith, I fervently disagree with <u>your analysis of my caticipation</u> in the Greenfield Multistate Tust town hall meetings? I turber, i consider it to be a personal affort to me as a life-long resident of this city. When did you or your lik ever attack the conditions under which my community was forced to live, either by 'red-lining' or by sub-minimal wages, then allowing poisonous corporate entities to polute our existence with cancerous elements? Yet, in your retogressive mindset, you all believe that in the age of "Tumpism," that you can speak into our existence with insuits, and cause "silence" to prevail Mr. Smith, in the words of a dear friend of mine, Mr. Robert Jenkins, PhD, "A hurt mouth can not be hushed!"

No sir, we have suffered hurt, loss, sickness, death and being ignored by the powers that be! How do we crawl into an existence of "silence and acceptance" of the status quo, knowing what has been done to us by those whom we have trusted?

And in finality, Mr. Smith, I am recognizable and not witting! Neither am I alone in this struggle. Nor am I a beneficiary of the positive outcome in this our joint effort, but I am one biessed with a voice of proclamation, and God's "Turith' will no longer be hidden. I pray for all those who walk in any form of resentment of God's people, In any existential being! However, my faith is in the providential power of the living God. and his Son the "Living Christ". not Pontius Pilate or his allies. We will stand with God, obey his Parakete, and be steadfast on the path to which God has put my feet. Even after being set-upon, there may be a God Samaritan (another hated human) who will upoid on Write on Mr. Smith, and enlarge me!

